

Message Text

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ACTION EA-14

INFO OCT-01 ISO-00 SS-20 PM-07 NSC-07 CIAE-00 INR-10

NSAE-00 RSC-01 L-03 OMB-01 TRSE-00 SSO-00 NSCE-00

INRE-00 IGA-02 DRC-01 SP-03 PRS-01 EB-11 H-03 /085 W

----- 084554

O R 111041Z JUL 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 3255

INFO SECDEF WASHDC IMMEDIATE

CINCPAC HONOLULU HI IMMEDIATE

COMUSJAPAN FUCHU JAPAN IMMEDIATE

AMCONSUL NAHA

C O N F I D E N T I A L TOKYO 9175

E.O. 11652: GDS

TAGS: MARR, JA

SUBJECT: JFAP AIR CONDITIONING

REFS: COMUSJAPAN 060304Z JUL 74 (NOTAL)

B. CINCPAC 081924Z JUL 74 (NOTAL)

C. COMUSJAPAN 100703Z JUL 74 (NOTAL)

1. REF OUTLINED FONOFF/DFAA PROPOSAL TO EMBASSY TO SOLVE IMPASSE WHICH HAD DEVELOPED BETWEEN US FORCES REPRESENTATIVES AND DFAA OVER QUESTION OF AIR CONDITIONING FOR JFAP PROJECTS. IMPASSE HAD DEVELOPED BECAUSE MILITARY SWG NEGOTIATORS WERE UNDER EXPLICIT DID INSTRUCTIONS TO DEMAND COMPLETE CENTRAL AIR CONDITIONING SYSTEMS AND INSULATION ACROSS THE BOARD FOR JFAP REPLACEMENT CONSTRUCTION, EVEN ON BUILDINGS WHICH DID NOT ORIGINALLY INCLUDE SUCH SYSTEMS. DFAA HAD BEEN UNABLE TO FIT THESE EXTENSIVE DOD AIRCONDITIONING DEMANDS INTO GOJ'S JFAP COMMITMENTS FOR REPLACEMENT CONSTRUCTION IN A WAY WHICH COULD PASS MINISTRY OF FINANCE AND DIET SCRUTINY. USFJ NEGOTIATORS WERE NOT, HOWEVER, EMPOWERED TO ADJUST CRITERIA PACKAGES IN NEGOTIATION WITH DFAA ON THIS ISSUE.

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2. REF B INDICATES THAT IT IS CINCPAC POSITION THAT GOJ AIR CON-

DITIONING OFFER CAN NOT BE DISCUSSED EXCEPT AT LEVEL OF JFAP
SWG AND THAT THEREFORE CINCPAC CANNOT ADDRESS PACKAGE PRESENTED
BY FONOFF TO EMBASSY UNTIL IT HAS BEEN PRESENTED AT JFAP
SPECIAL WORKING GROUP (SWG) AFTER WHICH IT WILL BE QTE EXPEDI-
TIOUSLY STAFFED UNQTE BY CINCPAC AND SERVICES.

3. IN LATEST MEETING BETWEEN EMBOFFS AND FOREIGN MINISTRY JULY 11
EARLIER PROPOSAL ON AIR CONDITIONING OUTLINED REF A WAS PUT FORTH
BY FOREIGN MINISTRY IN MORE CONCRETE FORM. ACCORDING TO PRO-
POSAL, DFAA WILL UNDERTAKE TO PROVIDE CENTRAL AIR CONDITIONING
FOR CONSTRUCTION IN JFAP CATEGORY I WHICH WILL REPLACE BUILDINGS
WHICH ARE NOW EQUIPPED WITH CENTRAL AIR CONDITIONING. THIS GROUP
COMPRISES 80 PERCENT OF THE PROJECTS FOR WHICH WE HAVE ASKED
AIR CONDITIONING. FOR THE REMAINDER WHICH REPLACE BUILDINGS
NOW EQUIPPED WITH WINDOW UNITS, THE DFAA WILL PROVIDE DUCTING
FOR CENTRAL AIR BUT WE WILL HAVE TO PROVIDE THE CHILLER UNIT.
DFAA WILL INSULATE BUILDINGS IN BOTH CATEGORIES BUT INSISTS ON
BEING ABLE TO MAKE CHOICE OF TYPE OF INSULATION AND ON COM-
PUTING INSULATION'S CALORIE LOSS CALCULATIONS ACCORDING TO
JAPANESE STANDARDS. DFAA WILL NOT PROVIDE AIR CONDITIONING
FOR MISAWA CONSTRUCTION WHERE COOL CLIMATE MAKES IT REDUNDANT.

4. EMBASSY'S VIEW IS THAT GOJ PROPOSAL IS FAIR AND REASONABLE
WAY OUT OF IMPASSE. WE HAD USFJ HERE AFTER PREVIOUS MEETING TO
REQUEST AUTHORITY TO NEGOTIATE DETAILS OF THIS OFFER WITHOUT
FURTHER DELAY. CINCPAC RESPONSE (REF B) IGNORING DFAA PROPOSAL
BECAUSE IT WAS REGARDED AS HAVING BEEN MADE OUT OF CHANNEL MAY
WELL HAVE DELAYED THIS ASPECT OF JFAP PROGRAM.

5. ON CINCPAC POINT CONCERNING PROPER CHANNEL FOR PURSUIT OF
NEGOTIATIONS EMBASSY CANNOT CONCUR THAT FONOFF-EMBASSY CHANNEL
IS IMPROPER. IN OUR VIEW THE GOJ ACTION IN
ESCALATING THE PROBLEM TO THE EMBASSY-FOREIGN MINISTRY CHANNEL
FOR RESOLUTION WAS NOT UNUSUAL OR UNACCEPTABLE. WE DO THIS
OURSELVES AS WE RECENTLY DID IN THE CASE OF YOKOHAMA HOUSING,
AND WE VALUE THE RIGHT TO DO SO AND THE BENEFICIAL EFFECTS IT
SOMETIMES PRODUCES. IN ANY EVENT, THE ORGAN-
IZATION OF OUR DEALING WITH GOJ MUST BE LEFT TO THE EMBASSY.

6. GOJ BELIEVES THAT DEADLOCK ON THIS ISSUE MAY PRODUCE
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SIGNIFICANT DELAY OF JFAP PROGRAM. THIS DEADLOCK COMES AT A MOST
INOPTORTUNE TIME AGAINST MOUNTING JAPANESE POLITICAL CONCERN
THAT JFAP WILL NOT BE SUFFICIENTLY FAR ALONG BY EXPO 75
OPENING (JULY 1975) FOR US FORCES TO BE ABLE TO RELINQUISH
NAHA AIRBASE. FOREIGN MINISTER OHIRA HAS RECENTLY BEEN FORCED
TO GO ON RECORD WITH ASSERTION THAT MOVE FROM NAHA WILL TAKE
PLACE AS SCHEDULED DURING SPRING OF 1975 AND NAHA AIRPORT WILL
THEREFORE BE FREE TO HANDLE PROJECTED MAJOR CIVIL AIR TRAFFIC

INCREASE WHICH EXPO WILL BRING.

7. EMBASSY EXPECTS THAT IF DFAA, DESPITE BEST WILL AND EFFORT, PROVES UNABLE TO MEET INTERNAL GOJ DEADLINE FOR COMPLETION OF JFAP CONSTRUCTION WHICH WILL PERMIT US TO MOVE, BOTH GOJ AND USG WILL COME UNDER VERY SUBSTANTIAL POLITICAL PRESSURE TO EXECUTE MOVE ANYWAY. IN EMBASSY VIEW IT WOULD BE EXTREMELY UNWISE FOR US SIDE TO ATTEMPT TO USE ACUTE TIME PRESSURE GOJ FEELS BY HOLDING OUT FOR CONSTRUCTION CRITERIA WHICH OBVIOUSLY GO BEYOND REPLACEMENT AND IN SOME CASES ARE PATENTLY EXCESSIVE (AIR CONDITIONING AT MISAWA). IF GOJ CAN POINT TO USFJ AS AUTHOR OF UNREASONABLE JFAP DELAYS, US ARGUMENT FOR INSISTING ON COMPLETION OF GOJ CONSTRUCTION COMMITMENT PRIOR TO NAHA MOVE WILL LOSE MUCH OF ITS VALIDITY AND PERSUASIVENESS.

8. FOR DEPARTMENT: REQUEST THAT WE BE INSTRUCTED WITHOUT FURTHER DELAY TO ACCEPT GENERAL LINES OF DFAA PROPOSAL AND TO ARRANGE FOR IMMEDIATE DISCUSSION OF ITS DETAILS.
CULBERT

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